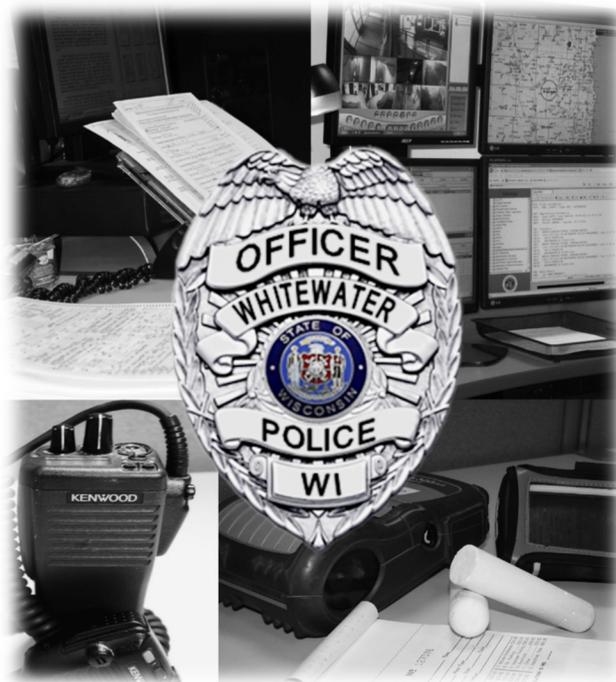


# Whitewater Police Department

## 2022 Annual Report

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## 2023 Management Plan



**Whitewater Police Department  
312 West Whitewater Street  
Whitewater, Wisconsin 53190**

**Non-Emergency Phone Number: (262) 473-0555**

**Emergency Phone Number: 9-1-1**

**[www.whitewater-wi.gov](http://www.whitewater-wi.gov)**

## Table of Contents

Introduction .....	3
Mission Statement and Values.....	4
165 Years of Professional Policing.....	5
Organizational Chart .....	6
Police and Fire Commission .....	7
Chief of Police.....	7
Administrative Services .....	7
Field Services .....	11
Support Services.....	14
Personnel Changes .....	16
Specialized Programs .....	17
Community Involvement.....	19
Maintaining Professional Policing .....	20
WI Incident Based Reporting System – Offenses by Quarter .....	22
Crime Offenses Against Persons Incidents.....	24
Crime Offenses Against Property Incidents .....	24
Property Stolen vs. Property Recovered .....	25
Incidents Involving Criminal Damage.....	26
Law Enforcement Officers Killed or Assaulted .....	26
Monthly Breakdown of Charges.....	26
Comparison of Charges (Adult and Juvenile) by Year by Category .....	27
Breakdown of Disorderly Conduct Ordinance Citations .....	29
Breakdown of Liquor Law Ordinance Citations.....	29
Comparison of Juvenile Charges by Age by Category .....	30
Comparison of Juvenile Charges by Age by Year .....	30
Motor Vehicle Accidents by Category by Year .....	31
Motor Vehicle Accidents by Year by Month .....	31
Calls for Service and Activities by Year.....	32
Incidents by Year .....	32
Persons Held in City Temporary Holding Facility by Year .....	32
Parking/Activity Comparisons by Year .....	33
Open Records Requests .....	33
Personnel Training and Overtime .....	33
Presentations and Outreach Programs .....	33
2022 Accomplished Department Goals.....	34
2023 Department Goals .....	35
Conclusion .....	36

## Introduction

The City of Whitewater Police Department's 2022 Annual Report is herein presented. The report documents the department's key achievements and community involvement, along with crime and calls-for-service data. We have been diligent in our efforts to maintain transparency and foster connection to the community. Law enforcement's role in society is undoubtedly complex, but by placing our community at the forefront and striving to serve, our goal is to continue enhancing the trust and confidence of our citizens.

We continue to be effective because of the relationships we build with our citizens and stakeholders. Every single member of our department, regardless of position, brings a wealth of skill, knowledge and dedication in order to make us better together than we could ever be alone. I am confident that by facilitating a participative organization, the service that we offer you, our community, is the best that it can be. We are committed to saving lives, protecting property, reducing disorder and solving problems. However, our police department cannot operate in a vacuum. We depend on the support and partnership of those who live, work, study, and play in Whitewater.

The police department underwent a structure change in 2022. The former Deputy Chief position was adjusted to a Captain, which provided the department with designated Patrol Captain and Administrative Captain positions. Ultimately, this change flattened the organization slightly, served to more equally distribute workload for the command staff, and provided more flexibility to adjust roles in the future if needed.

If 2022 has taught us anything, it's that we need to be ready and willing to adapt in order to serve our community. Whitewater has seen a tremendous demographic shift in the last year, with large numbers of people arriving here from Central America. Similar changes have happened in other locations in the state, but few places have been impacted as significantly as Whitewater. This change impacted the community in a variety of ways creating challenges in communication, housing, and transportation.

From a law enforcement perspective, we realized immediately that we needed to improve our ability to communicate. We began using Propio Language Services which provides our staff with immediate access to interpretation services. Police Department staff were also provided access to an online Spanish for Law Enforcement course as well as the Pimsleur Language Program for Spanish. We also focused on our outreach efforts by gathering stakeholders to increase awareness, attending educational programs, and creating educational guides in both English and Spanish. A number of our forms traditionally only offered in English were also translated into Spanish. As we look forward, we are working to educate our staff on immigration law and the challenges involved with seeking asylum and the legal system, so that we can continue to provide the highest level of service to all of our residents.

I have witnessed firsthand the hard work and dedication of our staff here at the Whitewater Police Department. The actions and interactions we engage in today will further define the character and reputation of this police department and the effect that we have on reducing crime and disorder in our community for years to come. We are stronger for their daily efforts, and I am confident that we will be successful in our quest for constant improvement as we enter 2023.



Daniel A. Meyer  
Chief of Police



# Whitewater Police Department Mission Statement

We strive to be leaders in policing for our community and models of character, honor, service, and excellence. We resolve to develop a creative and problem solving workforce dedicated to innovation and meeting the challenges of tomorrow. In times of crisis, we strive to defend public safety, maintain order, and restore a sense of personal wholeness. Our goal is to protect and serve our diverse and dynamic community with integrity, dignity, and respect.

## Values Statement



**COMMITMENT TO SERVICE** - Maintain an enduring commitment to serve the people of our community

- The Whitewater Police Department will maintain a commitment to serving the varied needs of our community, both in times of crisis and in peace.
- We understand that dedicated service is far larger than self and encompasses duty to the city, state, and nation at different times.
- Commitment to service inspires strength under adversity, swift protection of those in need, innovative problem solving, and planning for the future.



**LEADERSHIP** - Lead with a success-oriented mindset

- We will be leaders in our community and consistently demonstrate a success-oriented mindset.
- Leadership requires understanding, initiative, and goal-setting to achieve positive results and find solutions.
- To that end, we must maintain outstanding law enforcement capabilities and inspire others by example.
- We expect to lead and be led in the course of our duties, but in the absence of orders, we will adapt and take the right action at the right time for the right reasons.



**JUSTICE** - Demonstrate integrity, fair treatment and wisdom in all our duties

- We will demonstrate integrity, fair treatment, and wisdom in all our duties.
- Justice is at the heart of our law enforcement mission, and it is based on impartial and empathetic treatment of all people.
- Members of the community rightly expect employees of our department to live out the highest standards of behavior and professionalism.
- Therefore, we will maintain honor and dignity in all situations, make judicious decisions, and prompt others to do the same.



**COMPASSION** - Treat people with compassion and attempt to restore a sense of wholeness

- We will treat all people in a courteous and understanding manner regardless of race, gender, lifestyle, religion, or circumstance.
- We shall provide compassion and sincerity to those who are in need, show concern and empathy for the victims of crime, and treat violators of the law with fairness and dignity.
- We will seek to rebuild a sense of wholeness after a crisis in an effort to help restore what was lost.
- We consider compassion to be the cornerstone of humanity and social connection.



**PARTNERSHIP** - Work in partnership and unison with the community as a whole

- We will maintain a strong partnership with our community, working collaboratively to maintain public safety and fight crime.
- Partnership fosters confidence and real understanding that we are much stronger working together than apart.
- Partnership also develops a bond of trust over time, which is absolutely necessary to develop an enjoyable, family friendly community to live, work, and play.



**PRIDE** - Take pride in the law enforcement profession and achieve personal excellence in policing

- We will honor the law enforcement profession, those who came before us, and those courageous enough to follow in our footsteps.
- We take pride in our ability to solve the challenges of tomorrow.
- We continually strive to achieve personal excellence in our work, our demeanor, and our service to the community. Our training is never complete.
- In every situation that arises, we will strive to maintain honor and dignity for all.

## 165 Years of Professional Policing

In 1858 the first two law enforcement officers, James Shrom and Dominic O'Donnell, were hired to patrol what was then the Village of Whitewater. S.D. Ferguson was later appointed Village Marshall. The town was patrolled primarily on foot, with outlying areas covered by horseback.

With the dawn of the 20th Century came new and innovative ways to serve the incorporated City of Whitewater. The first motorcycle began to patrol the streets, criminals were now fingerprinted, and telephone lines extended throughout the city into the police station. In 1911, George Gill was appointed the first Chief of Police. In the early 1900's an officer's salary was established at \$55 per month.

The Great Depression-era of the 1930's saw the police department battling the effects of prohibition while policing with very meager resources. In 1952 a civilian Police and Fire Commission was created to oversee the hiring and discipline of officers. By the 1950's the city's population had grown and so too had the size of the police department, comprised then of seven sworn officers.



The 1960's brought change, turmoil, and reform. The Vietnam War, social unrest, and the battle for civil rights brought protests and demonstrations to the UW-Whitewater campus. In 1970 an arson fire destroyed a famous campus building "Old Main". By the early 1970's the police department had grown to 20 officers. In 1971, Whitewater was distinguished as the first city in the State of Wisconsin to install a 911 system. Although the overall crime rate remained stable, in 1977 the city experienced its first homicide in many years.

In the 1980's the Whitewater Police Department entered the age of technology with computers, a fax machine, and a new radio system. In 1990 the first fully sworn female officer was hired. Throughout the 1990's the department saw continued organizational growth and development. In 2008, we increased our sworn staff to 24 officers, the first increase in sworn staffing since the late 1980s.

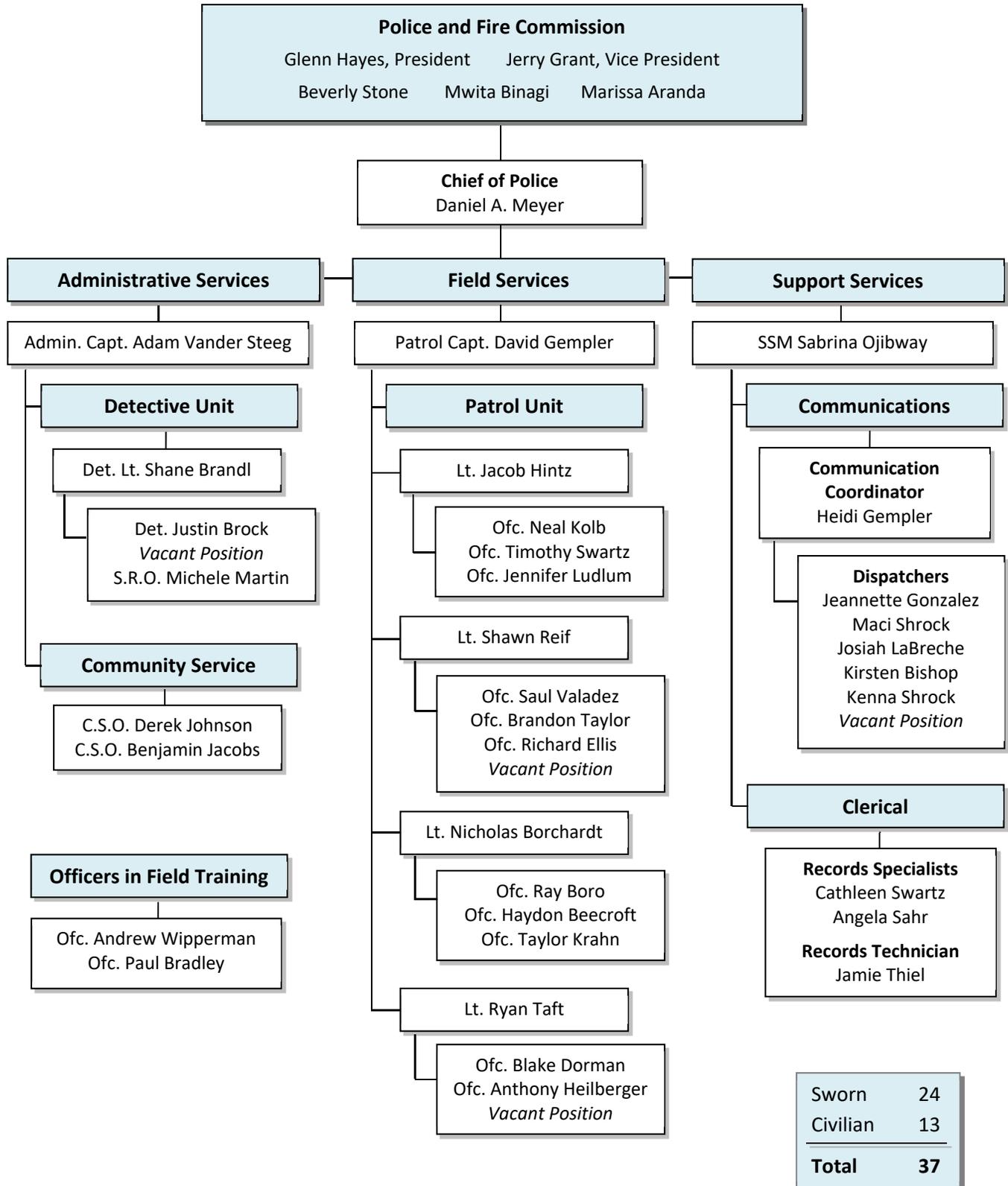


Today, the Whitewater Police Department has 37 members who remain dedicated to professional policing and committed to public service. The department is accredited through Wisconsin Law Enforcement Accreditation Group (WILEAG), which ensures that we adhere to best practices and maintain sound policies and procedures that are compliant with



governing laws. In order to keep up with continually changing crime trends, technology, and laws, we develop up-to-date strategic plans that provide a roadmap of where we have been and where we intend to go. Whitewater remains safe in part due to the department's commitment to crime prevention initiatives and our diligence to proactively enforcing municipal and criminal violations. We stand united, ready to partner with our community to counter crime and promote safety and security in Whitewater.

**Whitewater Police Department Organizational Chart**  
as of December 31, 2022



## Police and Fire Commission

Police and Fire Commissions dates back to 1885 when the Wisconsin Legislature enacted a measure establishing such commissions as municipal bodies. Recognizing the critical role of police officers and fire fighters in assuring the public's safety, the legislature believed that by creating an independent body, one that no political party could come to dominate, the selection and removal of police officers and fire fighters would be insulated from the vagaries of partisan politics.

The statutory powers, duties and responsibilities of a Police and Fire Commission are significant. A commission has authority to appoint, suspend or remove the Chief of Police, to approve appointments and promotions, to hear appeals of disciplinary action or to impose discipline.

The City of Whitewater Police and Fire Commission was established in 1952 and was created pursuant to Chapter 2.28 of the Whitewater Municipal Code as well as Wisconsin State Statutes. The commission consists of five citizen members appointed by the City Manager and the Common Council. The citizen member's terms are for a five-year period. We have been very fortunate over the years to have had many thoughtful and dedicated citizens serve our community as Police and Fire Commissioners.

## Chief of Police



Chief of Police  
Daniel A. Meyer

The Chief of Police is the highest-level management position within the police department. The Chief is ultimately responsible for the control, operation, and representation of the Whitewater Police Department and its employees. The Chief supervises department activities, formulates and enforces department rules of conduct, approves policy, coordinates with outside agencies, prepares and presents the department budget, makes hiring and promotional recommendations, recommends commendation and discipline, and sets department goals and objectives. The Chief represents the city and department to the general public, government agencies, news media, etc. The Chief is under the general supervision of the City Manager and the Police and Fire Commission.

## Administrative Services

Administrative Services provides the investigative, training, and community service component for the department.

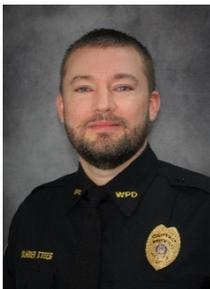
**Administrative Captain** – The Administrative (Admin) Captain is an upper-management, command level position that serves as second-in-command of the department. The Admin Captain supervises the Detective Lieutenant and Community Service Officers. The Admin Captain also oversees administrative functions within the department including department accreditation, policy development, internal affairs, and coordination of hiring and promotional processes. The Admin Captain plays an integral role in budget preparation, oversight of department training, and the completion of special projects within the department. This position acts as an advisor for his/her subordinates by providing the necessary level of guidance and assistance required by first-line supervisors and patrol officers to accomplish their tasks in an efficient and effective manner. The Admin Captain is under the supervision of the Chief of Police.

**Detective Lieutenant** – Our Detective Lieutenant is a first line supervisor who is responsible for managing and directing the investigative function of the department. This individual directly supervises assigned personnel and performs complex investigations and necessary follow-ups of crimes against persons and property. The Detective Lieutenant also works closely with internal elements of the department, other law enforcement and criminal justice agencies, and with the general public in the reporting, investigation, and prosecution of offenders. Duties are performed under general supervision of the Administrative Captain.

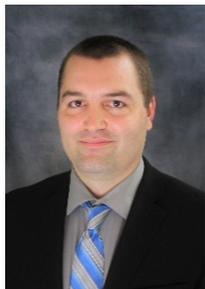
**Detective** – Our Detectives perform complex investigations and necessary follow-ups specializing in crimes against persons and property occurring in the City of Whitewater. These individuals work closely with internal elements of the department, other governmental agencies, and the general public in the reporting, investigation and prosecution of offenders. Duties are performed under general supervision of the Detective Lieutenant.

**School Resource Officer** – Our School Resource Officer (SRO) acts as a liaison between the Police Department and the Whitewater Unified School District. The SRO is responsible for educational presentations at the schools, the patrol of Whitewater school buildings, and the supervision of school functions. The SRO is also assigned to investigate sensitive crimes, property offenses, acts of violence, and drug/alcohol violations that involve juveniles as suspects or victims. Duties are performed under general supervision of the Detective Lieutenant.

**Community Service Officer** – Our Community Service Officers (CSO) work as part-time, limited term, non-sworn, para-professional positions responsible for performing limited law enforcement and animal control functions for the department. Their work involves parking enforcement, traffic direction, park patrol, motorist assist, recovering lost/found property, code enforcement, crossing guard duties, funeral escorts, traffic and crowd control at civic events, pickup and delivery duties, and other miscellaneous tasks as assigned. Duties are performed under general supervision of the Administrative Captain.



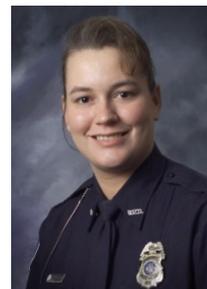
Administrative Captain  
Adam Vander Steeg



Detective Lieutenant  
Shane Brandl



Detective  
Justin Brock



School Resource Officer  
Michele Martin



Community Service Officer  
Derek Johnson



Community Service Officer  
Benjamin Jacobs



### Administrative Services Year in Review

In 2022, the Whitewater Police Department began the year with some challenges within the Detective Bureau. Early on, Detective Lieutenant Brandl learned his military services were required elsewhere, as he went into active military status through the summer of 2023. Additionally, during this timeframe, veteran Detective, Jacob Hintz was promoted to the position of Patrol Lieutenant. This created a highly sought-after vacancy to fill in the Detective Bureau. After completing a competitive promotional process, Officer Anthony Heilberger was promoted to the rank of Detective.

Additionally, the Detective Bureau had a consistently busy year, as they conducted a multitude of criminal investigations. As a general overview, these investigations ranged from sexual assault investigations of both children and adult victims, death investigations, possession of child pornography incidents, multiple drug investigations, and criminal property/victim crimes. While investigating these significantly labor-intensive incidents, the Detective Bureau was also tasked with conducting extremely comprehensive background investigations for the purpose of hiring only the highest quality of future personnel working within our police department.

Furthermore, our Detective Bureau focused on conducting training within our patrol division in 2022 to ensure officers had a good understanding of what the best practices of the search warrant writing process all entails. The Detective Bureau also trained our Patrol Division on how to complete civil seizure investigations, electronic data searches, sensitive crimes related incidents, and training on drug investigations. The Detective Bureau felt the importance of conducting this training with our Patrol Division is to ensure all our officers have a well-rounded understanding of criminal investigations, to provide the best police services to our community.

The Detective Bureau continued to prioritize the continued engagement with our community and our community's youth through a multitude of events. Some of these events included, but was not limited to; Cops 'N Kids program (in partnership with Whitewater Kiwanis), Shop with a Cop (in partnership with Walmart), the Walworth County School Resource Officer Food Drive, Pick a Day Come and Play event at our elementary schools, countywide National Night Out, and the Special Olympics Torch Run. Additionally, our School Resource Officer Martin has been working on implementing a Criminal Justice Club within the school district, consisting of 43 students.

In 2022, our Detective Bureau has continued to work towards the continued growth of the department's relationship with the Walworth and Jefferson County Drug Units, in partnership with the University of Wisconsin Whitewater Police Department. Since Whitewater is situated inside both counties, it's imperative to have a strong working relationship with these units. Additionally, this partnership is important and necessary in order to disrupt the illegal drug production, transportation, distribution and financing occurring within our community. Unfortunately, there has been an increased presence of those harder, illicit drugs within and around Whitewater, to include drugs such as fentanyl, heroin, cocaine and methamphetamine. In 2023, we will focus on our continued partnership to combat this growing concern by imbedding one of our detectives within the Walworth County Drug Unit for a period of time. The purpose is to train and learn the best practices on drug enforcement/prevention and the continuation of working in partnership for the purposes of reducing the use of illegal drugs and prevention of tragic overdose deaths that occur in our community.

Year, over year, we recognize that high quality training has, and always will be, a top priority at the Whitewater Police Department. The State of Wisconsin requires that officers receive a minimum of 24-hours of continued quality training each year. In Whitewater, we feel this isn't enough and will always go above the minimum training

requirements. We clearly understand the importance of having well trained officers with higher standards, provides for a more professional and well-rounded department in order to provide a higher level of service to our community. In 2022, we averaged 117 hours of training for each member of our Detective Bureau, which also includes our School Resource Officer. Some of the training obtained in 2022 included, but wasn't limited to; Advanced training with the Department of Criminal Investigation on Death Investigations, Active Shooter & Triage, Law Enforcement Diversity, Defense and Arrest Tactics, Background investigations, Legal Update training with both the Walworth and Jefferson County District Attorney's Office, Firearms training, Taser Recertification, FBI-LEEDA, Bloodborne Pathogens/First-Aid/Narcan, basic SWAT, REID Interview & Interrogation, Courtroom Testimony, Child Death Investigations, and the School Resource Officer Training Conference.

In regards to hiring top quality personnel in 2022, we had two separate hiring processes to fill for vacant patrol positions. The first round of hiring, resulted in two great additions to our team. Officers Andrew Wipperman and Paul Bradley were hired and ultimately sent to the police academy for their 720 hours of initial training. They came back to us in December of 2022, where they conducted two weeks of intensive in-house training, followed by 12 weeks of on the job training with our department's Field Training Officers. Both Officers Wipperman and Bradley are anticipated to be on solo patrol around April of 2023. As 2022 came to a close, we started the second hiring process with the intent of filling one more vacant patrol position. During this process, our department was able to locate a few strong and very qualified candidates that were moved into the background portion of the hiring process. Our anticipated start date for one of these candidates is to fill this one patrol vacancy in the early part of 2023. This would bring our department back to full staffing levels.

As we conclude 2022 and move into 2023, the Whitewater Police Department looks forward to seeing what the new year will bring. We will continue to serve the community with honor, pride, and integrity, while making Whitewater a safe place to live, work, and obtain a higher education.



Adam C. Vander Steeg  
Administrative Captain

## Field Services

Field Services provides the uniformed patrol component for the department.

**Patrol Captain** – The Patrol Captain is an upper-management, command level position that serves as third-in-command of the department. The Patrol Captain supervises the four Patrol Lieutenants. The Patrol Captain is responsible for a wide variety of duties to include audits and inspections, department training, department scheduling, report review and approval, and directing field operations for the department. The Patrol Captain also assists in policy development, internal affairs, and department accreditation. This position acts as an advisor for his/her subordinates by providing the necessary level of guidance and assistance required by first-line supervisors and patrol officers to accomplish their tasks in an efficient and effective manner. The Patrol Captain is under the supervision of the Chief of Police.

**Lieutenant** – Our Lieutenants are first-line supervisors who direct the field operations of the department and who facilitate the delivery of police services to the community. These individuals act as advisors for their subordinates by providing the necessary level of guidance and assistance required by the patrol officers to accomplish their assigned tasks in an effective and efficient manner. Duties are performed under general supervision of the Patrol Captain.

**Patrol Officer** – Our Patrol Officers are entry level sworn positions responsible for the protection of life and property through the enforcement of laws and ordinances. Work involves patrolling assigned areas, responding to calls for service, investigating crime, conducting traffic enforcement, apprehending violators, protecting victims and property, and responding to emergency situations. Duties are performed under general supervision of a Lieutenant.



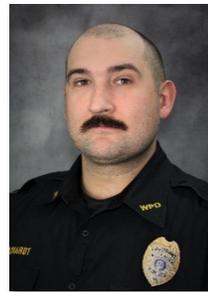
Patrol Captain  
David Gempler



Lieutenant  
Shawn Reif



Lieutenant  
Jacob Hintz



Lieutenant  
Nicholas Borchardt



Lieutenant  
Ryan Taft



Patrol Officer  
Neal Kolb



Patrol Officer  
Timothy Swartz



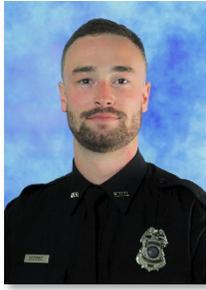
Patrol Officer  
Jennifer Ludlum



Patrol Officer  
Saul Valadez



Patrol Officer  
Raymond Boro



Patrol Officer  
Haydon Beecroft



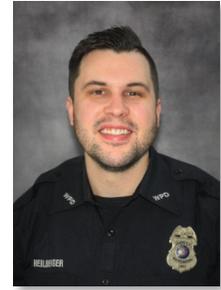
Patrol Officer  
Taylor Krahn



Patrol Officer  
Blake Dorman



Patrol Officer  
Brandon Taylor



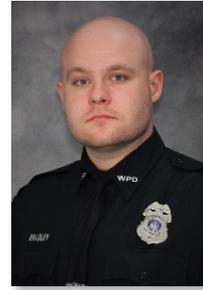
Patrol Officer  
Anthony Heilberger



Patrol Officer  
Richard Ellis



Patrol Officer  
Andrew Wipperman



Patrol Officer  
Paul Bradley



### Field Services Year in Review

In 2022 the police department faced the challenges of policing a large influx of immigrants into the city. The immigrants came from several countries from Central America. These immigrants knew little about life in the United States to include social norms and the legal system. This resulted in a large increase in police calls related to domestic situations and traffic matters. Many immigrants were living in impoverished conditions with overoccupancy of dwellings resulting in a variety of police calls. Many immigrants were also operating vehicles with little to no experience driving a vehicle and no knowledge of traffic laws and safe operation of vehicles on the roadway, which resulted in many traffic crashes and traffic violations. Adding to these issues was the language barrier we had with them and the challenge of properly identifying individuals. Officers faced the challenge of communication by using translation applications and services to ensure proper police practices were followed. The challenge of policing a large immigrant population could have easily overwhelmed the department's patrol officers, but this did not happen. Patrol officers responded to the challenges in a professional manner and treated the immigrants with respect and dignity. They policed the immigrants impartially and fairly displaying the values and mission of the police department. The police department and community can be very proud of how officers responded and continue to respond to the challenges associated with the new immigrant community.

The four patrol teams were dedicated to establishing meaningful team traffic and crime prevention goals for 2022. The traffic goals included attention to intersection related safety, enforcement of motor vehicle insurance laws, enforcement of violations related to unlicensed and disqualified drivers, and focusing on the arrest of drivers operating while under the influence of intoxicants. First shift officers recognized that traffic violations at intersections can and often result in vehicle crashes. Many of these crashes involve personal injury that could have been avoided by safe operation of vehicles at intersections. The officers focused on addressing inattentive driving at intersections, traffic light and stop signs violations and right of way violations, especially those related to pedestrians. Second shift officers noted that during many traffic crash investigations, they were identifying

*"Protecting Our Community"*

uninsured drivers. Uninsured drivers can pose huge financial burdens to other drivers involved in crashes who are dealing with medical and property bills related to the crash. Officers focused on strict enforcement of uninsured drivers and compliance for drivers to have proof of insurance with them when operating a vehicle. The evening shift recognized an increase in drivers operating without a valid license or having had their driving privileges disqualified. The officers noted that unlicensed drivers were often involved in vehicle crashes and a number of other traffic violations. The officers focused on both enforcement and education. They sought ways to educate unlicensed drivers on how to obtain a license. For disqualified drivers, they educated them on how to get their driving privileges reinstated. Third shift officers focused on enforcement of operation while under the influence of an intoxicant laws. Drivers operating while under the influence pose a very large threat to the safety of others. These drivers can be involved in very serious crashes that change the lives of other drivers. The officers concentrated on identification of impaired drivers and the subsequent arrest of those drivers.

The patrol team crime prevention goals were all related to increased patrol presence in squads, on foot and on bike. The first shift officers sought to reestablish a practice of conducting foot and bike patrols. The officers recognized the huge benefit that contacts while on foot or on a bike can have on the relationship between the police department and the community. Second shift officers noted the impact that increased police presence can have on problematic or potentially problematic areas in the city. The officers used police resources to identify and document problematic areas to assist in focusing their efforts. They sought to identify and address certain situations that invite criminal activity such as unsecured buildings and unlocked vehicles. The evening shift officers focused on police patrols of the city parks. They were noting a high degree of presence of individuals in the parks after hours, further noting that this resulted in unlawful activities such as drug and alcohol possession, vandalism, disorderly conduct and potentially more serious crimes such as assaults. The officers increased their patrols of the parks and enforcement activities in an effort to deter those unlawful activities. The third shift officers focused on foot patrols of the downtown in an effort to prevent unlawful activities often associated with the bar patrons. They were a presence on the streets and inside the taverns. They also identified an increase in unlawful activities at some of the larger apartment buildings in the city and sought to deter unlawful activity at those places with increased presence on foot. With the efforts of all four patrol teams, I am confident that the officers made a huge impact on crime prevention for the better of the community.

In 2022 the patrol team had a number of additions to the team and advancements within the team. Detective Jacob Hintz was promoted to Patrol Lieutenant. Hintz brought his advanced knowledge, training and experience from the detective bureau back to the patrol division. Anthony Heilberger, Richard Ellis, Andrew Wipperman and Paul Bradley were all sworn in as patrol officers. All of them serve with pride and professionalism and are great additions to the police department.

In 2022 I advanced within the department with a promotion to Patrol Captain. I sought that promotion with great pride in this police department and the manner in which all members of the department have served the Whitewater Community over my thirty-year career here. The members of this police department have consistently provided a high level of professional police services to the community. I am proud to serve along with these fine people.



David Gempler  
Patrol Captain

**Support Services**

Support Services is the communications, clerical, and records component of the department.

**Support Services Manager** – The Support Services Manager is a non-sworn, supervisory position responsible for supervising the Communications Center, in maintaining operational readiness to manage emergency and non-emergency calls for service, and the support services staff, in maintaining the official records of the police department. Work includes assisting in preparation and monitoring of the departmental budget, the oversight of the department’s computer systems, payroll, monies collected, and conducting analyses of a wide range of departmental activities. The Support Services Manager is under the supervision of the Chief of Police.

**Communications Coordinator** – The Communications Coordinator is a non-sworn, supervisory position who shares responsibility for performing and directing the operations of the Communications Center and ensures efficient and effective communications for the department. Work includes completion of administrative tasks, scheduling and training for the Communication Center, and acts as an advisor by providing the necessary level of guidance and assistance required by the dispatchers to accomplish their assigned tasks in an effective and efficient manner. Duties are performed under general supervision of the Support Services Manager.

**Dispatcher** - Our Dispatchers provide communications services for the City of Whitewater Police, Fire and EMS, as well as, the UW-Whitewater Police Department. Duties include answering emergency and non-emergency phone lines, operating our radio system, monitoring unit activity for response and well-being, maintaining accurate records, maintaining station security by video monitors and speakers, and assisting the general public by telephone and in person. Duties are performed under general supervision of the Communications Coordinator and shift Lieutenant.

**Records Specialist and Records Technician** - Our Records Specialists and Records Technician provide clerical support to the department to include processing open records requests, compiling required statistics, data entry, record keeping, development and updating of documents, transcription of interviews and recordings, and assisting the general public by email, telephone, and in person. Duties are performed under general supervision of the Support Services Manager.



Support Services Manager  
Sabrina Ojibway



Communications Coordinator  
Heidi Gempler



Dispatcher  
Jeannette Gonzalez



Dispatcher  
Maci Shrock



Dispatcher  
Josiah LaBreche



Dispatcher  
Kenna Shrock



Dispatcher  
Kirsten Bishop



Records Specialist  
Cathleen Swartz



Records Specialist  
Angela Sahr



Records Technician  
Jamie Thiel

### Support Services Year in Review

In 2022, we were once again faced with the unexpected challenge of providing emergency services while facing unprecedented staffing shortages. According to the National Emergency Number Association (NENA), 911 communication centers are seeing a 15 to 20 percent rate of staff turnover. Two dispatcher hiring processes were conducted throughout the year due to staff resignations. We were fortunate to add Kirsten Bishop and Kenna Shrock to our dedicated telecommunicators team. After 23 years of service to the City of Whitewater (4 years with the police department), we wished Mary Hennessy all the best in her retirement. Her position as part-time Records Technician was filled by Jamie Thiel. Jamie has proven herself to be a wonderful compliment to the hard-working Records Division.

2022 was our third year as a certified Wisconsin Incident-Based Reporting System (WIBRS) reporter. Official certification in Wisconsin allows law enforcement agencies to electronically submit data, WIBRS in turn provides that data to the FBI in support of the National Incident-Based Reporting System (NIBRS). NIBRS identifies when and where crime takes place, what form it takes, and the characteristics of its victims and perpetrators. With this greater specificity and more detailed information, law enforcement can better define the resources it needs to fight crime, as well as use those resources in the most strategic and effective manner.

In 2016, Walworth County began the process of evaluating the current radio infrastructure in extensive detail to plan for a system replacement. Various consulting firms recommended a 700/800MHZ APCO Project 25 Compliant Phase 2 Digital Trunked Public Safety Radio System with an anticipated project cost of \$25 million. RACOM of Marshalltown, Iowa was the chosen vendor and will be working with GenComm/Radicom to install the L3Harris system. A trunked system permits many users to share a limited number of repeater channels and will eliminate the need for municipalities to maintain their own local repeater channels. This allows Whitewater to maintain our own Public Safety Answering Point (PSAP) while having complete interoperability with other Walworth County agencies. The one single transmitter site within Walworth County will be replaced with ten transmit and receive sites and has been designed with terrain in mind to provide reliable coverage throughout the county. Another component of this project involves county agencies deploying new radio equipment, which includes mobile and portable radios, updated radio consoles and incorporation of the Phoenix G2 system. The Phoenix G2 is an automated fire department station alerting system, which will allow for all Walworth County communication centers to automatically tone out fire agencies in conjunction with the Computer Aided Dispatch (CAD) program. On December 6th, 2022, Whitewater City Council approved the purchase of this new equipment with the anticipated \$943,990 cost to be shared between Police, Fire/EMS, DPW and Emergency Management. It is anticipated that the radio upgrade will be completed by the end of 2024/beginning of 2025.

Civilian department members remained committed to their professional development by obtaining training in the areas of crime statistics, active shooter response, diversity, First Amendment audits, employee recruitment/interviewing/hiring/retention and training, Incident Command System for initial response and practical applications of the Incident Command System.

We look forward to meeting the unexpected challenges in 2023. Your trust and support of local law enforcement is vitally important to our success as a police department. We take great pride in our community and strive daily to earn your trust and support by carrying out our work with integrity, accountability, professionalism and respect.



Sabrina Ojibway  
Support Services Manager

## Personnel Changes

### Appointments

Anthony Heilberger, Patrol Officer - January 2022  
Richard Ellis, Patrol Officer - January 2022  
Michelle Czapinski, Dispatcher - March 2022  
Kristie Strain, Dispatcher - March 2022  
Derek Johnson, Community Service Officer - May 2022  
Kirsten Bishop, Dispatcher - May 2022  
Jamie Thiel, Records Technician - May 2022  
Benjamin Jacobs, Community Service Officer - August 2022  
Andrew Wipperman, Patrol Officer - August 2022  
Paul Bradley, Patrol Officer - August 2022  
Kenna Shrock, Dispatcher - September 2022

### Retirements

Mary Hennessy, Records Technician - February 2022

### Promotions

Daniel Meyer, Chief of Police - July 2022  
Adam Vander Steeg, Administrative Captain - August 2022  
David Gempler, Patrol Captain - October 2022  
Jacob Hintz, Lieutenant - November 2022

### Resignations

Connor Nanney, Community Service Officer - February 2022  
Landon Keefover, Community Service Officer - June 2022  
Aaron M. Raap, Chief of Police - June 2022  
Kristie Strain, Dispatcher - August 2022  
Michelle Czapinski, Dispatcher - September 2022

### Awards and Commendations for 2021 (given in 2022)

*Officer of the Year* - Officer Taylor Krahn  
*Civilian of the Year* - Communications Coordinator Heidi Gempler  
*Training Officer of the Year* - Officer Jennifer Ludlum  
*Distinguished Service Award* - Whitewater PD Detective Bureau  
(Det. Lt. Shane Brandl, Det. Jacob Hintz, Det. Justin Brock, & SRO Michele Martin)  
*Exceptional Service Award* - Dispatcher Jeannette Gonzalez  
*Citizen Community Service Award* - Tim Mazurkiewicz

## Specialized Programs

**Accreditation** - Accreditation is a process by which a police department comes into compliance with a body of standards which covers virtually every aspect of a law enforcement operation. Accreditation formally recognizes, through an outside source, the quality of our organization, the caliber of our personnel, and serves to place the Whitewater Police Department among the elite in law enforcement agencies in the State of Wisconsin.

**Bicycle Patrol** - Bicycle patrol provides an alternate and highly visible means of policing special events and areas of the city which are inaccessible by motor vehicle and promotes greater interaction with citizens of the community. Specially trained officers on all-terrain bikes are involved in targeted patrol, crime prevention, public relations, special operations, and bike safety.

**Citizen Academy** - In an effort to enhance our community policing effort, the Whitewater Police Department has developed a citizen police academy. The academy is designed to provide selected members of the community with a hands-on look at the important job of law enforcement. The curriculum covers such topics as criminal investigation, police ethics, firearms training, officer survival techniques, crime prevention, first aid, court procedures, tactical operations, and police administration. Various members of the department act as instructors for the courses.

**Communications Training Officer Program** - Communications Training Officers (CTO) use their knowledge, skills and abilities to train and evaluate new dispatchers utilizing a structured CTO program. The one-on-one instruction introduces the basic theories, practices and guidelines for daily application in the dispatch communications environment.

**Crime Prevention** - The mission of the Whitewater Police Department includes crime prevention among its areas of greatest concern. The department is committed to the development and fostering of community-based crime prevention efforts. We have developed a crime prevention team which consists of officers from each shift.

**Evidence Technicians** - Evidence Technicians are trained and equipped to process crime scenes, e.g. fingerprints, photographs, collection and preservation of evidence. Evidence Technicians allow for the rapid response to situations, which may require the gathering of evidence in a timely manner.

**Field Training Officer Program** - Field Training Officers (FTO) are responsible for training and educating new officers through a very comprehensive and structured program. The intense training prepares recruit officers to face and correctly respond to a wide range of physically and mentally challenging situations.

**Honor Guard** - The Honor Guard is a voluntary unit comprised of uniformed officers of the Whitewater Police Department. The Honor Guard represents our department and our city at funerals and special events.

**McGruff Program** - The McGruff the Crime Dog safety project started in December of 1992. Using the universally recognized McGruff Dog, children are taught to say no to drugs, alcohol, vandalism, gangs, molestation, and abuse. McGruff's primary function is to bring his message to the elementary school children through public appearances in the Whitewater area. McGruff is always accompanied by a uniformed employee.

**Sensitive Crimes Team** - Recognizing the intense and painful psychological and social pressures placed on the victims of sensitive crimes, the Whitewater Police Department approaches the investigation of such offenses with great sensitivity for the victim and with the unique skill afforded by a specialized Sensitive Crimes Investigative Team. The team is comprised of officers who are responsible for the investigation of complaints related to sexual assault and child abuse/neglect that require specialized training and intervention.

**Special Events Team** - The Special Events Team (SET) is a multijurisdictional team consisting of members from participating agencies throughout Walworth County that have specialized training in controlling large crowds of people using trained crowd control tactics.

**Unified Tactics Instructors** - These instructors are responsible for the development and presentation of various tactical skills and techniques, including defense and arrest tactics (DAAT), emergency vehicle operation (EVOC), and in firearms qualification and proficiency.



Accreditation



Bike Patrol



Evidence Technicians



Defense and Arrest Tactics



Emergency Vehicle Operation



Firearms



Honor Guard



McGruff the Crime Dog



Special Events Team (SET)

### Community Involvement

The Whitewater Police Department is committed to many of the precepts of a community-oriented philosophy of policing such as our emphasis on problem solving, addressing quality of life concerns, and in developing partnerships with our community. The following photos illustrate some examples of the way in which our personnel reach out and interact with our community throughout the course of the year, even during the global COVID pandemic.



Cops ‘N Kids Reading Events at Whitewater Elementary Schools



Law Enforcement Torch Run



National Night Out Event at Walworth Co. Fairgrounds



Big Rig Gig



Shop with a Cop at Walmart



Pick a Day Come and Play at Washington Elementary School



Whitewater High School Career Fair



Fairhaven Parade Event



Fairhaven Chili Event



Fairhaven Dunk Tank Event

*“Protecting Our Community”*

### **Maintaining Professional Policing**

It is crucial for the community to have confidence in its police department. The internal affairs function of the Whitewater Police Department is an important checks and balance system for the maintenance of professional conduct. The integrity of a law enforcement agency depends on the personal ethics and discipline of each employee.

It is the policy of the Whitewater Police Department to promptly investigate allegations of misconduct or wrongdoing by department members and to take appropriate action to discipline, change policy, or exonerate the employee.

The department encourages citizens to bring forward legitimate complaints regarding misconduct by employees. It also recognizes that malicious and false accusations are sometimes made. Nevertheless, all allegations must be properly investigated so as to ensure the integrity of the department and our employees. This is accomplished through an internal system of investigation and review founded on objectivity, fairness, and justice.

In each citizen complaint investigation, known complainants were advised that their complaint would be investigated and were subsequently provided with a written conclusion to their complaint. All known complainants were provided with a Citizen Complaint brochure in the event they sought to further pursue their complaint.

This summary of 2022 citizen complaints were compiled in accordance with the Internal Affairs policy. Complaints received during 2022, which were handled via informal inquiry, are not included in this report.

#### **Number of Citizen Complaints Received**

Four (4) formal citizen complaints were received throughout 2022.

#### **Type of Complaints Received**

The complaints alleged improper conduct by an officer or unlawful use of authority by the police department.

An internal affairs investigation can result in five different findings:

- Unfounded:** Investigation indicates that the allegations are false.
- Sustained:** The allegations are supported by sufficient evidence to conclude they are true.
- Not Sustained:** Insufficient evidence to either prove or disprove the allegations.
- Exonerated:** Investigation indicates that the incident occurred, but was justified, lawful, and proper under the circumstances.
- Policy Failure:** The investigation revealed that the allegations are true; however, the employee was acting in accordance with an established department policy.

A sustained disposition may result in disciplinary action ranging from a written/verbal reprimand, suspension, demotion or dismissal.

In 2022, the Whitewater Police Department received four (4) citizen complaints. The complaints alleged improper conduct by an officer or unlawful use of authority by the police department. Below is a brief description of the complaints and their dispositions. Detailed information is located in the department citizen complaint files in the Administrative Captain's office and in the administrative electronic files.

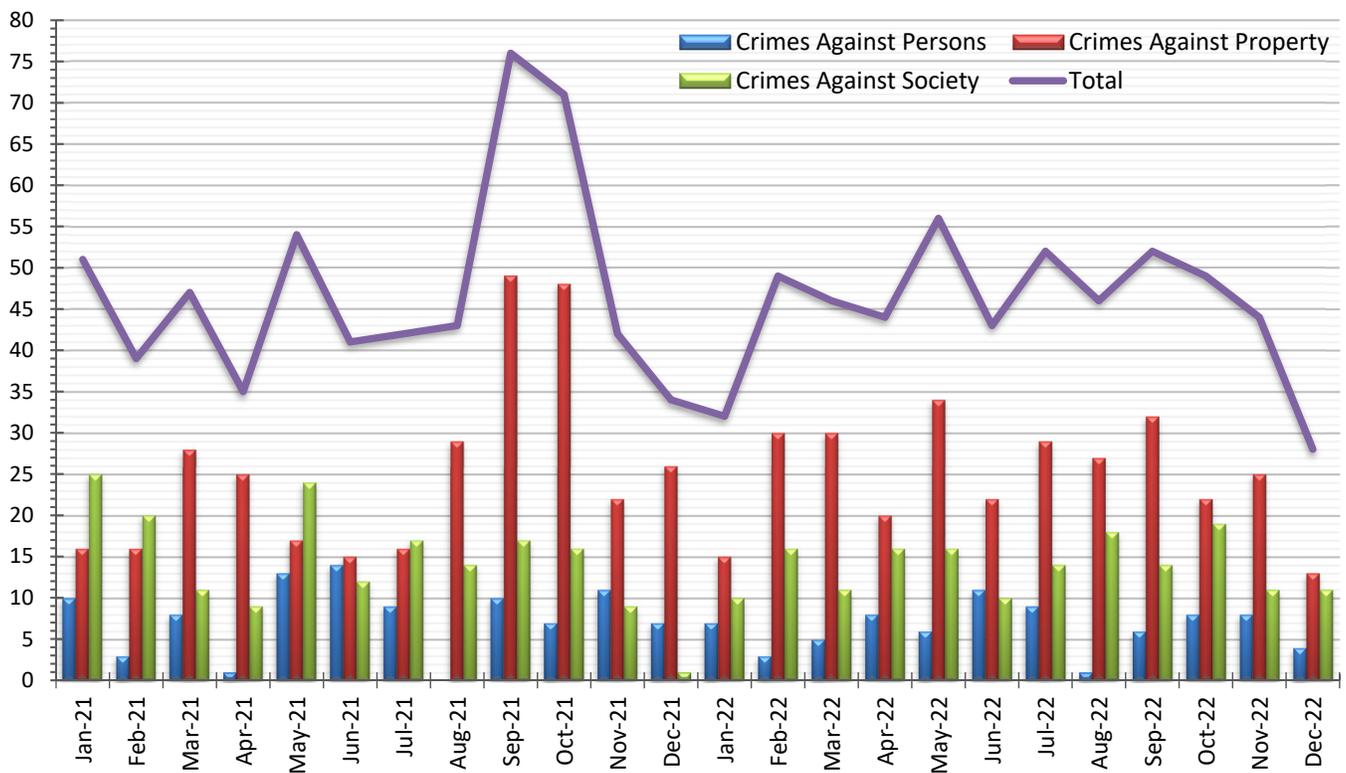
1. On February 5, 2022, a complainant reported that an officer was “unprofessional and inappropriate” due to putting handcuffs on the “smallest setting” and due to a comment made by the officer. The complaint was investigated and classified as exonerated.
2. On April 14, 2022, a complainant reported a variety of concerns regarding an officer including the following: the officer yelled at them upon their arrival on scene, was insensitive toward them and their mother, did not collect evidence of a sexual assault properly, did not properly investigate the reported incident, and had “mini temper tantrums” during a follow-up interview. The complaint was investigated and classified as exonerated.
3. On May 26, 2022, a complainant reported feeling “targeted” because they were cited for residential noise when an upstairs tenant had not yet been cited for residential noise. The complainant also stated that officer did not do a thorough enough investigation. The complaint was investigated and classified as exonerated.
4. On June 23, 2022, a complainant reported that they were stopped by an officer based on their race. The complainant also stated that they were required to provide their driver’s license and they did not believe they should have had to. Finally, the complainant stated that the officer ignored another driver who was operating without their headlights on. The complaint was investigated and classified as exonerated.

**Wisconsin Incident Based Reporting System (WIBRS)  
Offenses by Quarter for 2021 and 2022**

Offense	2021					2022				
	1st	2nd	3rd	4th	Total	1st	2nd	3rd	4th	Total
<b>Crimes Against Persons</b>	<b>21</b>	<b>28</b>	<b>19</b>	<b>25</b>	<b>93</b>	<b>15</b>	<b>25</b>	<b>16</b>	<b>20</b>	<b>76</b>
<b>Sex Offenses</b>	<b>3</b>	<b>7</b>	<b>4</b>	<b>4</b>	<b>18</b>	<b>3</b>	<b>5</b>	<b>4</b>	<b>4</b>	<b>16</b>
<i>Rape</i>	2	5	2	1	10	1	3	2	3	9
<i>Sodomy</i>	-	1	-	1	2	-	-	1	-	1
<i>Fondling</i>	1	1	2	2	6	2	2	1	1	6
<b>Sex Offenses - Nonforcible</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>	<b>2</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>-</b>	<b>2</b>
<i>Statutory Rape</i>	-	1	-	1	2	-	1	1	-	2
<b>Assault Offenses</b>	<b>18</b>	<b>20</b>	<b>15</b>	<b>18</b>	<b>71</b>	<b>12</b>	<b>19</b>	<b>10</b>	<b>16</b>	<b>57</b>
<i>Aggravated Assault</i>	9	5	5	3	22	6	6	4	5	21
<i>Simple Assault</i>	8	15	10	15	48	4	13	6	7	30
<i>Intimidation</i>	1	-	-	-	1	2	-	-	4	6
<b>Kidnapping</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>
<b>Crimes Against Property</b>	<b>60</b>	<b>57</b>	<b>94</b>	<b>96</b>	<b>307</b>	<b>75</b>	<b>76</b>	<b>88</b>	<b>60</b>	<b>299</b>
<b>Robbery</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>-</b>	<b>2</b>	<b>1</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>2</b>
<b>Burglary</b>	<b>4</b>	<b>4</b>	<b>-</b>	<b>2</b>	<b>10</b>	<b>2</b>	<b>4</b>	<b>4</b>	<b>1</b>	<b>11</b>
<b>Theft/Larceny</b>	<b>25</b>	<b>20</b>	<b>52</b>	<b>64</b>	<b>161</b>	<b>41</b>	<b>48</b>	<b>48</b>	<b>28</b>	<b>165</b>
<i>Theft - Pocket-Picking</i>	-	-	-	-	-	-	-	1	-	1
<i>Theft - Shoplifting</i>	6	-	21	41	68	26	31	30	11	98
<i>Theft from Building</i>	9	10	8	7	34	5	7	6	5	23
<i>Theft from Motor Vehicle</i>	6	1	3	5	15	1	1	4	-	6
<i>Theft of Motor Vehicle Parts</i>	-	-	4	-	4	-	-	-	1	1
<i>Theft - All Other Larceny</i>	4	9	16	11	40	9	9	7	11	36
<b>Motor Vehicle Theft</b>	<b>2</b>	<b>-</b>	<b>4</b>	<b>1</b>	<b>7</b>	<b>5</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>7</b>
<b>Stolen Property Offenses</b>	<b>1</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>2</b>	<b>2</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>4</b>
<b>Arson</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>1</b>
<b>Counterfeiting/Forgery</b>	<b>1</b>	<b>3</b>	<b>1</b>	<b>-</b>	<b>5</b>	<b>2</b>	<b>2</b>	<b>1</b>	<b>1</b>	<b>6</b>
<b>Fraud Offenses</b>	<b>10</b>	<b>12</b>	<b>8</b>	<b>6</b>	<b>36</b>	<b>5</b>	<b>6</b>	<b>10</b>	<b>5</b>	<b>26</b>
<i>Fraud - False Pretenses</i>	5	6	4	2	17	3	2	5	1	11
<i>Fraud - Credit Card/ATM</i>	4	3	3	2	12	1	-	1	-	2
<i>Fraud - Impersonation</i>	-	1	-	1	2	1	4	4	3	12
<i>Fraud - Identity Theft</i>	1	2	1	1	5	-	-	-	1	1
<b>Embezzlement</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Extortion / Blackmail</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>
<b>Destruction/Vandalism</b>	<b>17</b>	<b>16</b>	<b>26</b>	<b>22</b>	<b>81</b>	<b>17</b>	<b>15</b>	<b>22</b>	<b>22</b>	<b>76</b>

Offense (continued)	2021					2022				
	1st	2nd	3rd	4th	Total	1st	2nd	3rd	4th	Total
<b>Crimes Against Society</b>	<b>56</b>	<b>45</b>	<b>48</b>	<b>26</b>	<b>175</b>	<b>37</b>	<b>42</b>	<b>46</b>	<b>41</b>	<b>166</b>
<b>Weapon Law Violations</b>	<b>4</b>	<b>3</b>	<b>1</b>	<b>1</b>	<b>9</b>	<b>3</b>	<b>4</b>	<b>2</b>	<b>4</b>	<b>13</b>
<b>Prostitution Offenses</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<i>Prostitution</i>	<i>1</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>1</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>-</i>
<i>Prostitution - Assisting</i>	<i>1</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>1</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>-</i>
<b>Drug/Narcotic Offenses</b>	<b>49</b>	<b>42</b>	<b>46</b>	<b>24</b>	<b>161</b>	<b>34</b>	<b>34</b>	<b>43</b>	<b>37</b>	<b>148</b>
<i>Drug/Narcotics Violations</i>	<i>30</i>	<i>26</i>	<i>25</i>	<i>14</i>	<i>95</i>	<i>22</i>	<i>22</i>	<i>30</i>	<i>29</i>	<i>103</i>
<i>Drug Equipment Violations</i>	<i>19</i>	<i>16</i>	<i>21</i>	<i>10</i>	<i>66</i>	<i>12</i>	<i>12</i>	<i>13</i>	<i>8</i>	<i>45</i>
<b>Pornography</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>-</b>	<b>4</b>	<b>1</b>	<b>-</b>	<b>5</b>
<b>Animal Cruelty</b>	<b>1</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Grand Total:</b>	<b>137</b>	<b>130</b>	<b>161</b>	<b>147</b>	<b>575</b>	<b>127</b>	<b>143</b>	<b>150</b>	<b>121</b>	<b>541</b>

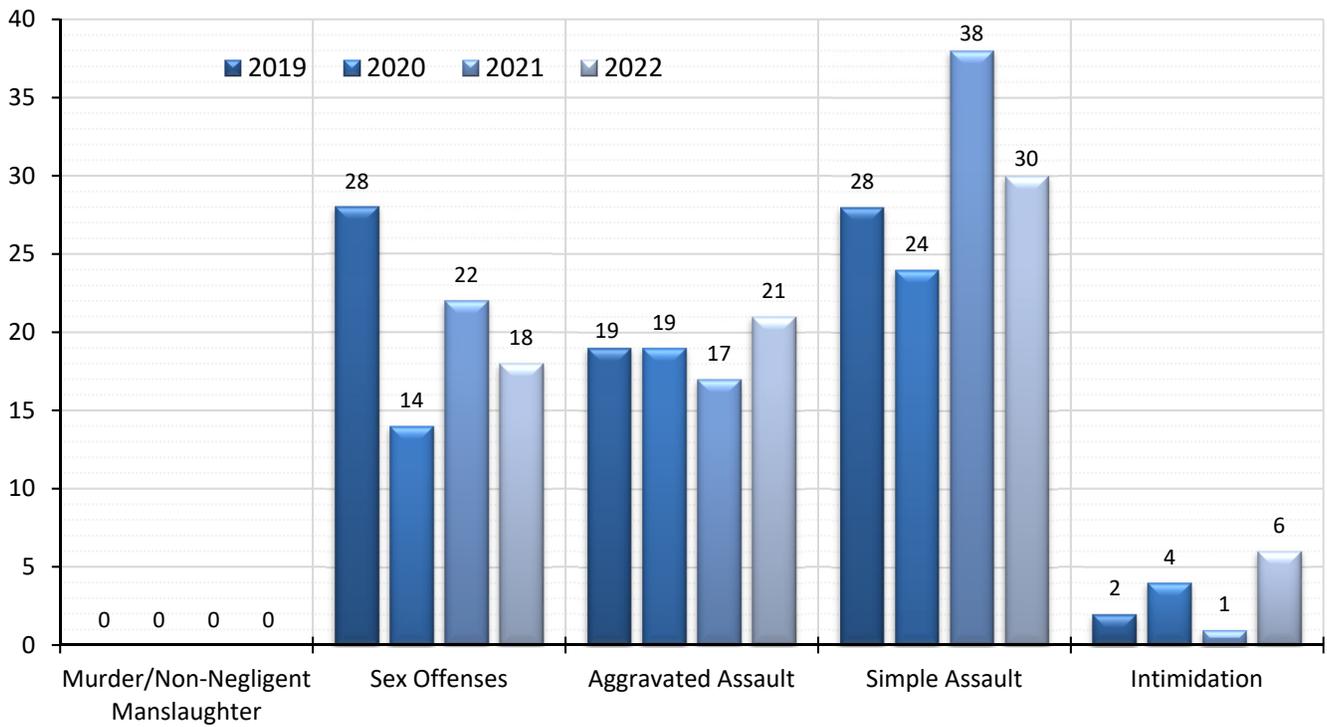
**WIBRS Offenses by Month**



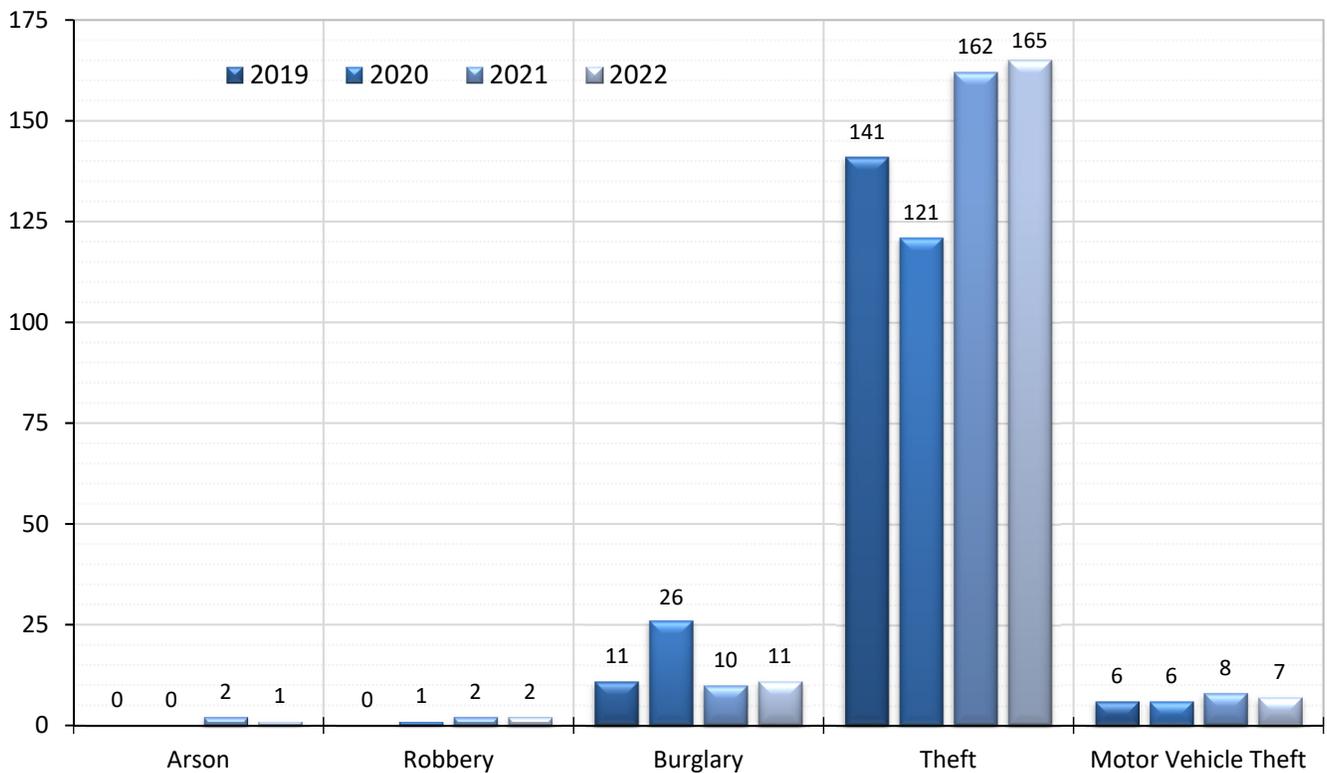
Offense counts are calculated based on the number of offenses for each victim (per incident) for Crimes Against Persons and the number of unique offense types (per incident) for Crimes Against Property and Crimes Against Society. For burglary and motor vehicle theft, offense counts are based on the number of premises entered and the number of vehicles stolen, respectively.

These counts are generated on the Wisconsin Department of Justice - Uniform Crime Reporting website. Counts are based on the month of the incident, rather than the month the incident was submitted. If the incident date is unknown, the report date is used. Counts are subject to change as data is updated.

### Crime Offenses Against Persons Incidents



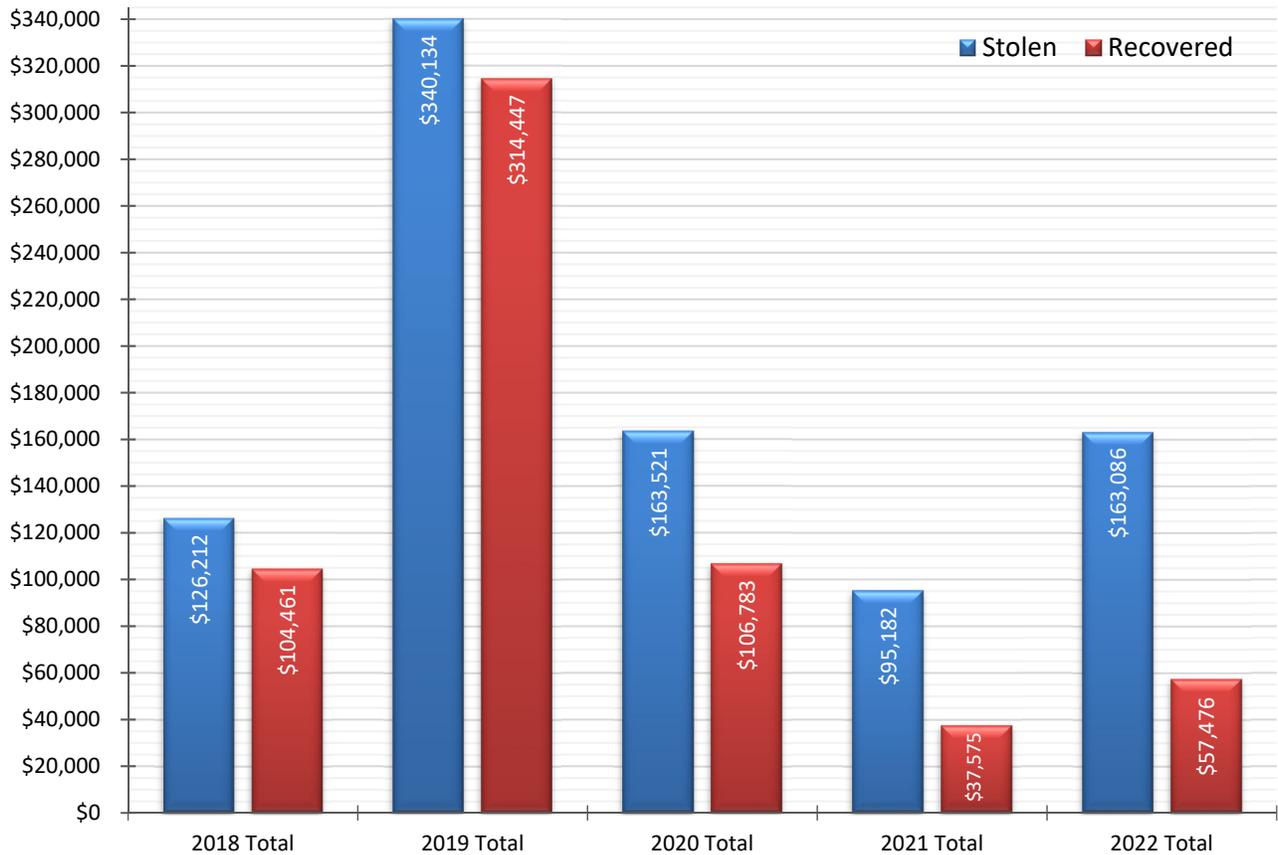
### Crime Offenses Against Property Incidents



### Property Stolen vs. Property Recovered

Total/Offense	Stolen dollar amount	Recovered dollar amount	Recovery Rate percentage
<b>2018 Total</b>	<b>\$126,212</b>	<b>\$104,461</b>	<b>83%</b>
<b>2019 Total</b>	<b>\$340,134</b>	<b>\$314,447</b>	<b>92%</b>
<b>2020 Total</b>	<b>\$163,521</b>	<b>\$106,783</b>	<b>65%</b>
<b>2021 Total</b>	<b>\$95,182</b>	<b>\$37,575</b>	<b>* 39%</b>
<b>2022 Total</b>	<b>\$163,085</b>	<b>\$57,477</b>	<b>* 35%</b>
➤ Robbery	\$542	\$427	79%
➤ Burglary	\$6,377	\$780	12%
➤ Theft/Larceny	\$108,165	\$9,269	9%
➤ Motor Vehicle Theft	\$48,001	\$47,001	98%
<ul style="list-style-type: none"> <li>- Two cars, three SUVs, one truck, and one van.</li> <li>- Three vehicles had keys in it, four incidents persons had access to the keys.</li> <li>- Six incidents were cleared and one incident was suspended and the vehicle remains stolen.</li> </ul>			

\* In 2021 and 2022, the recovery rate reflects the recovered property procedure change that was implemented in 2021.



### Incidents Involving Criminal Damage



### Law Enforcement Officers Killed or Assaulted (LEOKA)

Year	2018	2019	2020	2021	2022
	# of incidents				
Officers Assaulted with Injury	3	1	5	3	1
Officers Assaulted without Injury	2	0	3	4	4
Officers Killed	0	0	0	0	0

### 2022 Monthly Breakdown of Charges

Month	Adult	Juvenile	Total
	# of charges	# of charges	# of charges
January	170	23	193
February	234	28	262
March	197	18	215
April	245	14	259
May	184	26	210
June	158	17	175
July	222	9	231
August	206	16	222
September	247	17	264
October	213	34	247
November	150	18	168
December	99	9	108
<b>Total</b>	<b>2,325</b>	<b>229</b>	<b>2,554</b>

### Comparison of Charges (Adult and Juvenile) by Year by Category

Type of Charge	2018	2019	2020	2021	2022
	# of charges				
Animal Cruelty	-	-	-	2	-
Animal Ordinance Violations	7	4	6	8	10
Arson	-	-	-	1	-
Assault (Aggravated)	11	13	18	14	20
Assault (Simple & Intimidation)	35	33	31	48	42
Bail Jumping	53	59	66	106	113
Burglary	6	4	3	2	5
Burglary Tools – Possess	1	1	-	-	-
Cause < 18 to Listen/View Sex Activity	-	2	-	4	-
Child Abuse-Physical	2	12	3	2	8
Child Neglect	-	-	5	-	7
Cigarette/Tobacco Violation	30	15	7	20	8
Citations Written for Parking Tickets	-	-	-	-	1
Contribute to Delinquency	-	2	-	-	-
Contribute to Truancy	7	4	6	9	5
Controlled Substance – Possession	152	163	112	113	112
Controlled Substance – Sale/Manufacturing	27	19	9	12	2
Court Order Violation	4	8	6	6	12
Curfew	20	15	13	18	35
Curfew – Parental Responsibility	-	3	-	2	-
Damage to Property	19	43	38	24	30
Disorderly Conduct *	434	433	200	209	208
Electronic Cigarette Violation	-	-	-	-	1
Enticement or Exploitation of a Child	-	1	-	-	11
Escape	-	1	-	-	-
Expose Child to Genitals/Harmful Materials	6	2	-	-	14
Failure to Obey Officer	23	27	4	2	8
False Imprisonment	2	1	1	3	1
False Swearing	-	-	-	-	1
Fireworks - Sell/Discharge without Permit/Possess	1	-	-	1	-
Forgery and Counterfeiting	1	4	4	38	1
Fraud	7	56	5	77	14
Graffiti Prohibited	-	-	-	-	1
Hazing	1	-	-	1	-
Intentional Abuse of Hazardous Substance	1	-	-	-	-
Lewd and Lascivious Behavior	1	1	-	1	-
Liquor Laws	423	327	209	397	187
Littering	5	7	3	1	1
Maintain Drug Trafficking Place	6	-	2	-	-

Type of Charge (continued)	2018	2019	2020	2021	2022
	# of charges				
Manufacture / Delivery of Drug Paraphernalia	3	-	-	-	-
Motor Vehicle Theft	5	7	4	1	3
Murder & Non-Negligent Manslaughter/Attempt	1	-	-	-	-
Negligent Handling of Burning Materials	-	-	-	1	-
Negligent Operation of Motor Vehicle	-	1	-	-	-
Noise	31	30	4	14	12
Obstruct/Resist Officers	42	67	32	54	61
Operate While Under the Influence (OWI) Alcohol *	164	97	65	83	65
Operate While Under the Influence (OWI) Drugs *			14	10	6
Operate with Prohibited Alcohol Concentration (IBAC)	107	64	43	48	47
Park Regulations	-	3	2	-	-
Pornography / Obscene Material	-	2	1	-	71
Possession of Drug Paraphernalia	129	110	72	69	39
Prostitution (to include Promote/Assist)	1	-	3	2	-
Public Intoxication *	*	*	39	30	30
Reckless Endangering Safety	1	7	10	5	3
Registered Sex Offender Violations	2	-	1	-	1
Robbery	2	-	-	-	3
Runaway	2	-	2	-	1
Sex Offenses (Other)	1	5	2	-	12
Sexual Assault – 1 <sup>st</sup> Degree	3	5	2	4	5
Sexual Assault – 2 <sup>nd</sup> Degree	7	10	2	2	-
Sexual Assault – 3 <sup>rd</sup> Degree	2	5	6	4	3
Sexual Assault – 4 <sup>th</sup> Degree	2	2	4	2	1
Stolen Property	-	1	1	2	1
Terrorist Threats	-	-	2	-	-
Theft (Except Motor Vehicle)	27	47	40	96	164
Threat to Injury/Accuse of Crime	-	-	-	1	-
Throw/Discharge Bodily Fluid at Public Safety Worker	1	-	1	1	-
Traffic Offenses	1,201	1,009	676	802	927
Traffic Ordinance Violations	2	2	-	1	-
Trespassing	1	1	14	17	18
Truancy	28	51	48	56	67
Violation of Absolute Sobriety *	*	*	3	8	7
Warrants Served – Local	7	10	16	11	34
Warrant/Pickups for Other Agencies	111	129	67	85	96
Weapons (Conceal/Possess/Negligent Use)	4	9	24	14	16
Zoning Violations	-	1	1	1	3
<b>Total</b>	<b>3,172</b>	<b>2,935</b>	<b>1,952</b>	<b>2,545</b>	<b>2,554</b>

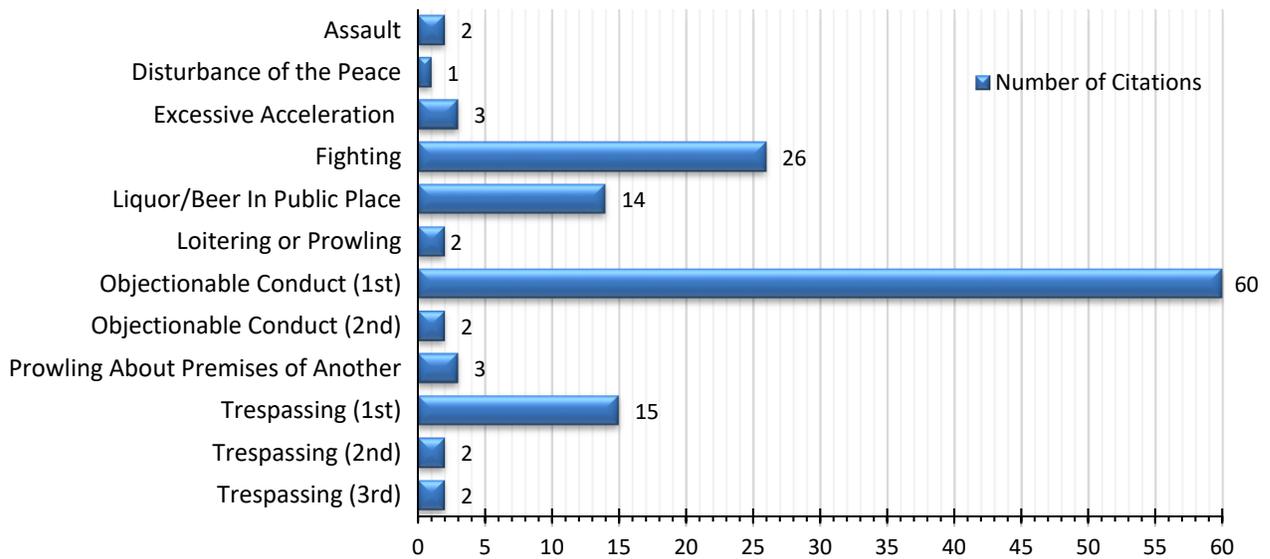
\* Starting in 2020, Public Intoxication was separated out from Disorderly Conduct and Operate MV While Under the Influence (OWI) was separated into OWI Alcohol, OWI Drugs, and Violation of Absolute Sobriety.

Perennial challenges for the City of Whitewater center around disorderly conduct and alcohol related violations. Those who are cited often times are the very persons who cause the greatest level of harm in our community’s public spaces and to the personal property of those who live, work and study in Whitewater. Poor decision making and the resulting behaviors negatively impact our city.

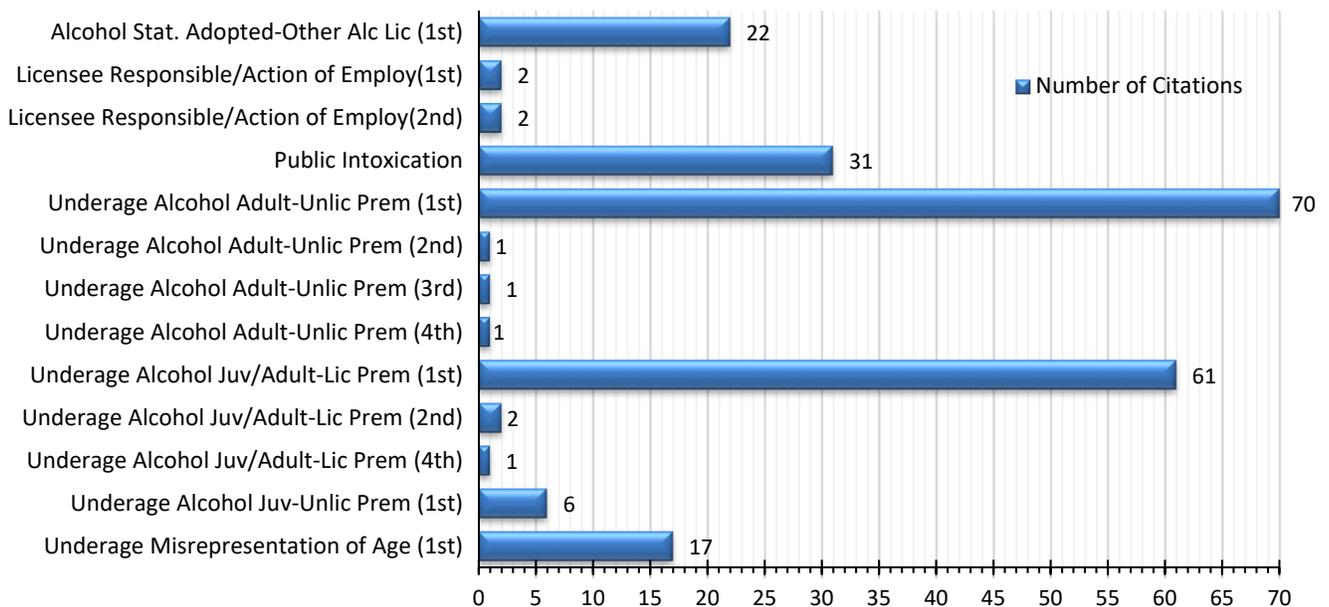
The Police Department has employed a targeted enforcement effort which includes educating, warning and citing those responsible. Our goal is to change behavior and decrease the levels of disorder in our city.

We issued a total of 349 citations related to disorderly conduct and alcohol violations. The below bar graphs represent our department’s data breakdown on the city ordinance enforcement component of our efforts in these arenas in 2022.

**2022 Breakdown of Disorderly Conduct Ordinance Citations**



**2022 Breakdown of Liquor Law Ordinance Citations**



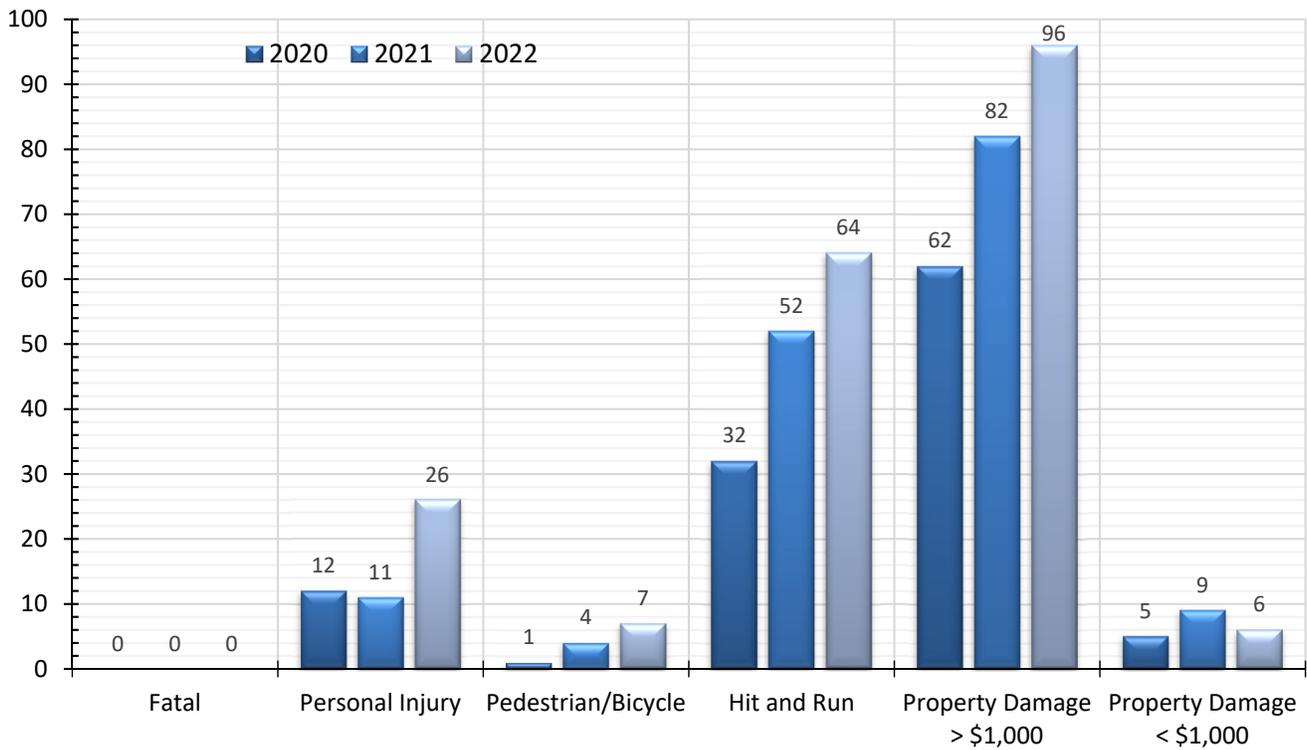
**2022 Comparison of Juvenile Charges by Age by Category**

Type of Charge	12 & under	13-14	15	16	17	Total
	# of charges					
Assault (Aggravated)	-	-	-	1	-	1
Assault (Simple & Intimidation)	-	-	1	-	-	1
Cigarette/Tobacco Violation	-	3	3	2	-	8
Controlled Substance – Possession	-	2	1	3	3	9
Curfew	-	2	13	8	12	35
Damage to Property	2	2	-	3	-	7
Disorderly Conduct	3	14	5	5	4	31
Expose Child to Harmful Materials	-	-	-	1	-	1
Fraud	-	-	-	-	1	1
Liquor Laws	-	1	1	3	4	9
Motor Vehicle Theft	-	-	-	1	-	1
Obstruct/Resist Officers	-	1	-	2	1	4
Operate While Under the Influence – Drugs	-	-	-	-	1	1
Possession of Drug Paraphernalia	-	-	-	-	1	1
Runaway	1	-	-	-	-	1
Sex Offenses (Other)	-	-	-	-	1	1
Sexual Assault – 1 <sup>st</sup> Degree	1	-	-	-	-	1
Sexual Assault – 3 <sup>rd</sup> Degree	-	-	-	1	-	1
Theft (Except Motor Vehicle)	2	-	-	1	1	4
Traffic Offenses	-	1	-	16	26	43
Truancy	2	9	17	20	19	67
Warrant / Pickups for Other Agencies	-	-	-	1	-	1
<b>Total</b>	<b>11</b>	<b>35</b>	<b>41</b>	<b>68</b>	<b>74</b>	<b>229</b>

**Comparison of Juvenile Charges by Age by Year**

Year	12 & under	13-14	15	16	17	Total
	# of charges					
2018	34	50	25	49	76	234
2019	58	60	46	54	55	273
2020	24	60	23	25	43	175
2021	22	62	25	63	47	219
2022	11	35	41	68	74	229

### Motor Vehicle Accidents by Category by Year



### Motor Vehicle Accidents by Year by Month

Month	2018	2019	2020	2021	2022
	# accidents				
January	20	20	10	11	21
February	32	24	25	15	20
March	13	11	11	10	11
April	29	19	5	14	19
May	22	15	6	15	14
June	11	13	6	11	14
July	9	12	8	11	18
August	16	12	7	10	12
September	11	22	6	10	20
October	21	16	14	18	23
November	20	20	5	18	8
December	15	16	9	15	19
<b>Total</b>	<b>219</b>	<b>200</b>	<b>112</b>	<b>158</b>	<b>199</b>

## Calls for Service and Activities by Year

Type of Call for Service/Activity	2018	2019	2020	2021	2022
	# CFS/activities				
Total WPD Calls for Service/Activity	12,842	13,128	10,893	12,478	11,976
➤ Officer Initiated Activities	2,364	2,509	2,228	2,805	2,912
➤ Officer Initiated Traffic Stops	2,782	2,714	1,893	2,213	1,719
➤ WPD Officer 1st Responder EMS/Fire Calls	806	841	592	588	649
➤ Dispatcher Handled Calls (controlled burns, equipment warnings, miscellaneous information requests)	1,672	1,719	1,817	2,130	2,054
➤ Noise Complaint Calls	203	181	240	200	244
➤ Animal (Lost and Found) Calls	267	311	251	355	354
➤ False Alarms Calls	80	106	61	87	106
➤ All other WPD Calls for Service	4,668	4,747	3,811	4,100	3,938
Dispatched Whitewater EMS/Fire Calls for Service	1,649	1,754	1,683	1,939	1,915
Dispatched UW-Whitewater Police Department Calls for Service	5,315	5,062	3,111	3,319	4,582
<b>Total Calls for Service Dispatched</b>	<b>19,806</b>	<b>19,944</b>	<b>15,687</b>	<b>17,736</b>	<b>18,473</b>

## Incidents by Year

Type of Incident	2018	2019	2020	2021	2022
	# of incidents				
Emergency Detention/Protective Custody	60	49	28	42	49
Family Disturbances (Domestic Abuse)	69	54	70	63	51

## Persons Held in City Temporary Holding Facility by Year

Sex of Person	2018	2019	2020	2021	2022
	# of persons				
Total Persons Incarcerated	7	8	4	1	-
➤ Male	7	7	3	1	-
➤ Female	-	1	1	-	-

In accordance with Wisconsin State Statutes and Wisconsin Law Enforcement Accreditation Group (WILEAG) accreditation mandates, the annual inspection found our temporary holding facility to be in compliance with all statutory and departmental requirements and in an orderly condition.

### Parking/Activity Comparisons by Year

Type of Activity	2018	2019	2020	2021	2022
	# activities				
Parking Tickets Issued	3,426	2,810	2,439	2,533	2,559
Parking Permits Issued	180	182	163	162	151
➤ Resident	172	173	156	150	146
➤ Employee	8	9	7	12	5
Parking Revenue *	\$96,812	\$78,592	\$95,263	\$98,148	\$87,716
Bike Licenses Sold	3	7	5	7	7
DOT License Plate Renewals Completed	151	154	128	144	165

\* Includes all revenue collected from parking tickets, honor box parking and parking permit fees. All revenue collected is deposited in the City of Whitewater general fund.

### Open Records Requests

Type of Request	2018	2019	2020	2021	2022
	# requests				
Incident Reports (to government agencies)	1,516	2,029	1,626	1,952	2,150
Incident Reports (to public)	371	404	299	298	288
Motor Vehicle Accident Reports (to public)	196	190	106	128	188
Background Checks	634	606	485	567	526
➤ Alcohol Beverage License Applicants *	41	48	39	45	42
➤ Beverage Operators License Applicants*	189	181	121	168	125
Miscellaneous	12	12	15	3	4
<b>Total Requests</b>	<b>2,729</b>	<b>3,241</b>	<b>2,531</b>	<b>2,948</b>	<b>3,156</b>

\* Breakdown included in Background Checks total.

### Personnel Training and Overtime

Type of Statistic	2018	2019	2020	2021	2022
	# hours				
Training Hours	2,146	2,215	1,588	2,919	2,189
Overtime Hours (less Holiday)	6,471	5,151	4,050	4,598	5,297
Holiday Hours Worked Overtime	1,054	965	855	1,043	857

### Presentations and Outreach Programs

Type of Statistic	2018	2019	2020	2021	2022
	# presentations				
Presentations/Outreach by Personnel	28	17	8	12	13

## 2022 ACCOMPLISHED DEPARTMENT GOALS

The following is an update of the Whitewater Police Department's 2022 goals. Goals were selected by supervisory and command staff members based on the department's needs as well as assessment of the City's Strategic Plan:

- *Maintain WILEAG Accreditation Status - Annual proofs need to be gathered and the annual policy review schedule will be followed to ensure accreditation standards are being met or exceeded. - Affected City Goal: Long-Term Planning.*

Status: Accomplished

- *Network of Surveillance Cameras - Expand the strategic placement of surveillance cameras at various intersections in the city. Q4 of 2020 began with the intersection of W. Main St. and W. Whitewater St. This will greatly enhance investigative effectiveness by the end of 2022. - Affected City Goal: Communication.*

Status: In Progress

- *Evidence Storage Garage - Cause blueprints to be drafted for a secure long-term evidence storage garage. This structure will house evidence related to the most serious crimes and will ensure evidence is secure and protected for court purposes which reduces liability to the city. This is an extremely important and reoccurring goal/objective by the end of 2022. - Affected City Goal: Infrastructure.*

Status: In Progress

- *Partner with Kiwanis to host a quarterly Cops 'N Kids book reading event. This will be a new community engagement initiative for the department. The COVID-19 pandemic hampered our efforts to host such events to date. - Affected City Goal: Communication.*

Status: Accomplished

- *Maintain the concurrent Jurisdiction Law Enforcement Agreement/MOU between the City of Whitewater Police Department and the University of Wisconsin at Whitewater Police Department in order to more efficiently and effectively reduce crime and disorder in the neighborhoods closest to the University campus. - Affected City Goals: Communication and Long-Term Planning.*

Status: Accomplished

- *Host a Formal 2022 Police Day Ceremony - Ceremony hosted during Police Week (in May) for formal recognition of outstanding work by WPD staff and/or community members which occurred in 2021 by Q2 of 2022. - Affected City Goal: Staff Appreciation.*

Status: Deferred

- *Incorporate Tactical Response training into our annual training cycle for sworn staff by the end of 2022. This will reinforce tactical concepts and increase the level of training for our sworn staff. - Affected City Goal: Long-Term Planning.*

Status: Accomplished

## 2023 DEPARTMENT GOALS

Based on an assessment of department operations, supervisory and command staff discussions, budgetary considerations, accreditation standards and a review of the Department and City Strategic Plans, we formulated the following organizational goals and objectives for 2023. These goals represent direct and definitive objectives for us to accomplish over the course of the year. Other issues will be reviewed, and projects developed, as opportunities arise or conditions change.

- Maintain WILEAG Accreditation Status - Annual proofs need to be gathered and the annual policy review schedule will be followed to ensure accreditation standards are being met or exceeded.  
– Affected City Goal: Long-Term Planning.
- Get 25% of Police Department staff (9 total) trained in the Spanish for Law Enforcement course through the online Bridges Library program.  
– Affected City Goal: Communication
- Network of Surveillance Cameras – Expand the strategic placement of surveillance cameras at various intersections in the city. Q4 of 2020 began with the intersection of W. Main St. and W. Whitewater St. This goal extends into 2023 and, if need be, into 2024. This will greatly enhance investigative effectiveness at the conclusion of 2023.  
– Affected City Goal: Communication.
- Evidence Storage Garage – Blueprints to be drafted for a secure long-term evidence storage garage. This structure will house evidence related to the most serious crimes and will ensure evidence is secure and protected for court purposes which reduces liability to the city. However, rising costs, along with and a lack of funding and overall city priority make it possible that this will extend into 2024.  
– Affected City Goal: Infrastructure.
- Fentanyl mitigation efforts for department staff including the purchase and installation of a fentanyl hood to be used for drug testing, as well as purchasing individual naloxone doses to be carried by officers on their person if they choose.  
– Affected City Goal: Long-Term Planning.
- Outfit command vehicle so that it functions as a mobile command post.  
– Affected City Goal: Long-Term Planning.
- Provide all City staff with Run/Hide/Fight training.  
– Affected City Goal: Communication
- Host an active threat tabletop training in conjunction with the UW-Whitewater Police Department and relevant City stakeholders.  
– Affected City Goal: Long-Term Planning.
- Continue to partner with Kiwanis to host a quarterly Cops ‘N Kids book reading event. This is a community engagement initiative for the department. (2023)  
– Affected City Goal: Communication.

## CONCLUSION

As we move into 2023, we continue to seek new and innovative ways to maintain our high standard of professional policing in a fiscally responsible manner. Our police department staff address the myriad of societal issues also confronted by many other law enforcement agencies across our country. The foundation of the Whitewater Police Department remains the valued, trusted and dedicated personnel who have committed their lives to the law enforcement profession. A career in law enforcement (patrol officers, dispatchers, detectives, supervisory staff, support services and community service officers), while extremely trying at times, is equally rewarding, and is truly work worth doing. It requires individuals with strong moral character and the compassion to enter the doors of this police department prepared to take on any task with professionalism, patience and dedication. With the support of the Police and Fire Commission, Common Council, City management, City support personnel, and the trust and cooperation of our citizens, we serve the City of Whitewater, and all of its residents, with pride.